

# EXTERNAL COORDINATION AND COMMUNICATION OF ENGINEERING WITH NATURE PROGRAM-FUNDED PROJECTS TO THE WATER INSTITUTE

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Produced for and funded by the U.S. Army Corps of Engineers Engineering with Nature® Program

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### ABOUT THE WATER INSTITUTE

The Water Institute is an independent, non-profit, applied research institution advancing science and developing integrated methods to solve complex environmental and societal challenges. We believe in and strive for more resilient and equitable communities, sustainable environments, and thriving economies. For more information, visit <u>www.thewaterinstitute.org</u>.

### SUGGESTED CITATION

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### PREFACE

In collaboration the U.S. Army Corps of Engineers (USACE) Engineering With Nature® (EWN) program, the Water Institute (the Institute) completed a study in 2023 that evaluated policies and practices potentially hindering inclusion of Nature-Based Solutions (NBS) into Civil Works projects where they could potentially advance multiple USACE Mission Areas (Ehrenwerth et al., 2022; Fischbach et al., 2023a, 2023b; Windhoffer et al., 2023). That study included a comprehensive review of USACE project alternative evaluation methods, as well as identification and assessment of approaches for incorporating a wider range of social, environmental, and economic benefits and costs into NBS alternative evaluation.

The Institute has extended that collaboration with EWN to complete several research projects designed to help advance and accelerate incorporation of NBS into Civil Works projects. This report provides a summary of the activities accomplished to support external coordination and communication of the EWN-funded work that the Institute has undertaken.



### ACKNOWLEDGEMENTS

This report builds on a completed multi-year research effort that was led by the Institute to evaluate policies and practices limiting consideration of Nature-Based Solutions (NBS) in U.S. Army Corps of Engineers (USACE) Feasibility Studies. The authors gratefully acknowledge Dr. Jeffrey King (USACE EWN program National Lead and Program Manager) and Dr. Amanda Tritinger (USACE Assistant EWN Program Manager) for their unfailing support and collaboration on this and all EWN-funded projects being conducted by The Water Institute (the Institute).

Content of this report was reviewed by Alyssa Dausman and the report was reviewed, edited, and formatted by Charley Cameron of the Institute. Additional contributors include Valerie Black, Jordan Fischbach, and Scott Hemmerling.

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### LIST OF ACRONYMS

Acronym	Term
DoD	U.S. Department of Defense
E&D	Engineering & Design
ERDC	Engineering Research and Development Center
ERDC EL	Engineering Research and Development Center, Environmental Laboratory
EWN	Engineering With Nature®
IWR	Institute for Water Resources
NBS	Nature-Based Solutions
N-EWN	Network for Engineering with Nature
USACE	U.S. Army Corps of Engineers

### INTRODUCTION

The U.S. Army Corps of Engineers (USACE) Engineering With Nature® (EWN) program works toward better integration and alignment of traditional infrastructure approaches with nature-based solutions (NBS). The Water Institute (the Institute) continues to actively support the EWN program through execution of research as well as coordination and communication with a variety of partners to support advancements of the program. This report summarizes the engagement that took place between October 2023 and September 2024, as supported by funding from the EWN program.

This funding was received as part of a broader set of research tasks that the Institute was contracted to complete in support of EWN. They include:

- Task 1. External Stakeholder Outreach and Engagement to Inform Reanalysis of Completed Studies
- Task 2: Considering Equity and Environmental Justice in USACE Project Evaluation and Prioritization
- Task 3: Accelerating Integration of Nature-based Solutions (NBS) into USACE Civil Works Flood Risk Management Mission
- Task 4: Quantifying Climate Change Mitigation Potential of Nature-based Carbon Sequestration and Storage in U.S. Department of Defense (DoD) Lands

Collectively, these tasks aim to deepen, elevate, and synthesize these emerging evaluation and analysis approaches within USACE and key federal and nonfederal partners and stakeholders.

The coordination and communication summarized in this report is Task 5 of the current contract. This was added in a contract amendment, recognizing that broader engagement of this important work with interested parties is needed. These parties include senior members of the federal government including secretaries and administrators of federal departments, as well as academic researchers.



### SUMMARY OF ENGAGEMENT

Through execution of the first contract between the USACE EWN program and the Institute, both parties recognized that broader engagement, coordination, and communication of this important work with interested parties was needed for the Institute to continue to support the EWN program. These parties include senior members of the federal government as well as academic researchers. These funds were used to support Jean Cowan, an Institute senior project manager, and Soupy Dalyander, Principal of Research Strategy at the Institute, in efforts to provide this additional engagement. This ensured that timely progress continued to be made on the technical aspects of Tasks 1–4 while the Institute remained fully coordinated with the USACE EWN program as it responded to the external interest in the work. This also allowed Ms. Cowan to serve as a primary point of contact to Dr. Jeff King, National Lead and Program Manager EWN program, thus providing some efficiency for his management of this award.

Broadly, the coordination and communication can be categorized as follows:

- Internal Institute coordination across tasks
- External coordination
  - o Client
  - o Other USACE staff and academic experts
  - Other federal agency staff
  - Network for Engineering with Nature (N-EWN)
  - Symposia and conferences

### INTERNAL INSTITUTE COORDINATION ACROSS TASKS

Jean Cowan provided programmatic coordination across all tasks to ensure that timely progress was made on the technical aspects of Tasks 1–4 and that coordination needs across tasks were identified, addressed internally as able, or elevated as needed. This effort also allowed the senior project manager to be conversant enough within and across tasks to be the primary point of contact with the USACE EWN program lead, drawing in the technical leads as needed to facilitate resolution of issues in a timely manner and in a way that was as efficient as possible for Dr. King.

### **EXTERNAL COORDINATION**

The cornerstone of this task was provision of funds to ensure that the research being conducted by the Institute in support of the EWN program was being effectively communicated and shared with the broader technical community. These engagements are broadly categorized as client, other USACE staff and academic experts, other federal agency staff, N-EWN, and the broader community through conferences and symposia. These engagements are summarized below.



#### **Client Communications**

Ms. Cowan met regularly with Dr. Jeff King, and Dr. Amanda Tritinger, Assistant EWN Program Manager, to discuss the status, challenges and opportunities associated with the active tasks. Through these engagements, additional opportunities were identified to engage with others in the EWN community. These regular communications proved to be invaluable not only for ensuring that the Institute's research was as applicable to the EWN program needs as possible, but also for identifying important points of coordination and collaboration to gain critical insights on the work from other experts while it was under development.

#### **Other USACE Staff and Academic Experts**

Early in the process, Dr. King identified USACE EWN practitioner leads who were closely tied to each of the research tasks, and effectively served as extended team members. Through these engagements, as well as through the above-mentioned discussions with Drs. King and Tritinger, opportunities to engage with other USACE staff were identified and pursued as outlined below.

- Task 2:
  - <u>EWN practitioner leads</u>: Kyle McKay and Margaret Kurth (USACE ERDC Environmental Laboratory (EL))
  - o Academic Expert: Susana Ferreira (University of Georgia)
- Task 3:1
  - <u>EWN practitioner leads:</u> Elizabeth Godsey (USACE Mobile District), David Crane (USACE Omaha District), Edward Brauer (USACE St Louis District)
  - <u>Other USACE Staff</u>: Institute for Water Resources (IWR) staff including Mindy Simmons, Marriah Abellera, Matt Smith, Greg Miller; Katie Brutsche (USACE Beneficial Use Program Manager); Julie Beagle (USACE San Francisco District, Environmental Planning Section Chief)
- Task 4:
  - <u>EWN program lead:</u> Ben Kocar, USACE ERDC EL
  - Other USACE Staff: Ryan Busby (USACE ERDC Construction Engineering Research Laboratory), Jacob Berkowitz (USACE ERDC EL)
  - o <u>Academic Experts:</u> Scott Pippin and Daniel Wyatt (University of Georgia)

<sup>&</sup>lt;sup>1</sup> Note that additional experts from federal, state, and local governments; academic institutions; and nonprofit organizations were also engaged through workshops organized as part of the methodology for eliciting input for the Task 3 research project.



### **Other Federal Agency Staff**

Notably, the Institute had the opportunity to connect with Dr. Will Rogers (US Department of the Army, Senior Climate Advisor) on its EWN-funded work generally and with specific emphasis on Task 4: *Quantifying Climate Change Mitigation Potential of Nature-based Carbon Sequestration and Storage in U.S. Department of Defense (DoD) Lands*. This discussion led to engagement with Drs. Ryan Busby and Jacob Berkowitz on Task 4.

#### Network for Engineering With Nature (N-EWN)

The <u>Network for Engineering with Nature</u> (N-EWN), established in 2019, is a network of vested organizations creating a resilient future through built and natural infrastructure that work together to improve societal wellbeing by sustainably delivering more value and benefits to people and ecosystems. Through these Task 5 funds, Jean Cowan was able to serve on the N-EWN Advisory Committee and regularly participate in partner meetings to better understand the work that others are doing in support of the EWN program, and to identify opportunities to network and share information about the Institute's work with this broader community. Importantly, these funds also allowed Ms. Cowan to serve on the planning committee for the N-EWN Partner Symposium in St Augustine, Florida, and for Dr. Dalyander to attend and present at the symposium (see following subsection).

#### **Conferences and Symposia**

Below is a summary of conferences and symposia that Institute staff attended in support of communicating EWN-relevant work and to network with other EWN practitioners.

#### Policy Forum on Nature Based Solutions, Washington DC February 7, 2024.

The N-EWN and the National Academy of Sciences' Gulf Research Program hosted a <u>Policy Forum on</u> <u>Nature-based Solutions</u> on February 7–8, 2024. The event was free and open to the public, bringing together policymakers, regulators, practitioners, academics, and others involved in the funding, policymaking, design, and/or construction of NBS. The event delved into the transformative potential of NBS for infrastructure development, climate change solutions, and community revitalization. The Forum identified and discussed major obstacles in the policy and practitioner space, in order to discuss ways to more effectively implement NBS. There was also a specific focus on financing NBS and the permitting processes involved, as well as ensuring that NBS projects are carried out in an equitable and just way. The event helped to foster actionable dialogues to enhance the implementation and impact of NBS on a global scale.

Valerie Black<sup>2</sup> served on the planning committee and she, Beaux Jones<sup>3</sup>, and Jordan Fischbach<sup>4</sup> moderated sessions. Additionally, Scott Hemmerling gave a presentation on a state-funded project in Louisiana with strong synergy to EWN priorities (Appendix A). Additionally, this Forum provided

<sup>&</sup>lt;sup>2</sup> General Counsel and Legal Policy Researcher

<sup>&</sup>lt;sup>3</sup> President and CEO

<sup>&</sup>lt;sup>4</sup> Director of Planning and Policy Research/Vice President for Applied Research



Institute staff an invaluable opportunity to network with other EWN practitioners and discuss informally some of their EWN program-funded work.

#### N-EWN Partner Symposium St Augustine, FL, May 22-23, 2024

The <u>N-EWN Partner Symposium</u> hosted the wide array of partners to discuss NBS projects and partnerships. The goal for this symposium was to provide partners with an opportunity to learn about the innovative work of each organization, create stronger connections between partners, and facilitate collaboration on new projects. This event was by invitation only.

As noted, Ms. Cowan served on the planning committee. Dr. Dalyander attended and presented on a statefunded project in Louisiana with strong synergy to EWN priorities and alignment to the session topic of hydrodynamics and sediment transport (presentation in Appendix B). Dr. Dalyander engaged with other session and conference participations to raise awareness and elicit input on the then-ongoing Task 3 work, as well as to identify synergies between EWN-funded activities and ongoing efforts across Florida, Louisiana, and the other Gulf of Mexico states.

#### WEDA Dredging Summit & Expo, Tampa, FL, June 24-27,2024.

At the invitation of Dr. King, Dr. Dalyander prepared to participate in this Summit as a speaker in the panel session titled "*Piloting and Evaluating Engineering with Nature and Beneficial Use Dredged Material at Military Installations and Other Sites in the Southeast*" (presentation in Appendix C) as well as the <u>Nature-based Solutions Engineering and Construction short course</u> (presentation in Appendix D). Unfortunately, Dr. Dalyander was not able to participate due to illness; however, the presentations she prepared are provided in this report.



### CONCLUSION: OPPORTUNITIES FOR FUTURE ENGAGEMENT

Funding to support the Institute's engagement with the broader EWN community proved to be invaluable not only for the completion of the research tasks, but also for making connections with other researchers and experts in the field.

For Task 3: Accelerating Integration of Nature-based Solutions (NBS) into USACE Civil Works Flood Risk Management Mission, the Institute coordinated with EWN to develop a strategic framework that overcomes the challenges and expands opportunities to advance the mission of the EWN program. This framework is designed to advance a goal of promoting widespread integration of NBS with nonstructural and structural measures to reduce flood risk, maintain navigable waterways, and deliver a broad array of ecosystem services to local communities. The framework is comprised of four overarching objectives along with associated enablers which are activities that can be undertaken by USACE personnel alone or in coordination with partner organizations to advance that objective in practice (Figure 1).



Figure 1. Objectives and enablers that comprise a strategic framework for accelerating implementation of NBS within USACE Civil Works projects. Note: E&D = engineering and design.

This framework is reiterated in this report to highlight some tangible opportunities for USACE to continue to advance opportunities to incorporate EWN features into USACE work through continued collaboration and communication. The objectives "Expand Best Practice" and "Catalyze Partnerships" and their associated enablers could continue to be built upon by continuing to encourage the expansion of both the activities and membership in the N-EWN. Finding ways to encourage more participation in the N-EWN by USACE District staff and others up the chain of command may also contribute to meeting the other two objectives "Update Policies and Guidance" and "Synergize USACE Activities" by increasing awareness of tools and lessons learned that could be used in the development of future feasibility studies.

The Institute is grateful to the EWN program for providing these funds and for facilitating these connections and stands ready to continue its support of the EWN program in any way possible.

### **APPENDICES**





# APPENDIX A. HEMMERLING POLICY FORUM ON NATURE-BASED SOLUTIONS PRESENTATION





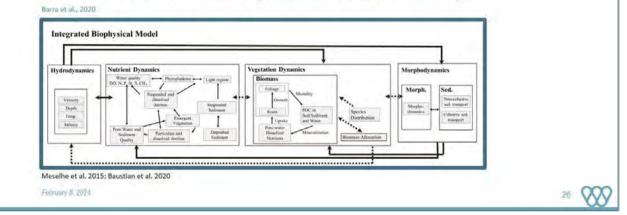
### ACTIVE COMMUNITY ENGAGEMENT IN PROTECTION AND RESTORATION PLANNING IN COASTAL LOUISIANA

Coastal Planning as a Matter of Social Justice

SCOTT A. HEMMERLING February 8, 2024

### ACTIVE COMMUNITY ENGAGEMENT IN PROTECTION AND RESTORATION PLANNING IN COASTAL LOUISIANA

In traditional research, **technical science-based knowledge** including devices such as predictive models, risk indicators, ecosystem services calculations, and benefit cost analyses - is often granted priority over **local experience-based knowledge** 



- Many residents feel disenfranchised by what they perceive to be a repetitive and ambiguous public engagement process that often leaves them feeling fatigued, frustrated, and ignored.
- Despite efforts by agencies to engage with residents, many community groups find the process to be exclusionary and undemocratic.

(Gotham, 2016; Hemmerling, Barra, and Bond 2020)



#### ACTIVE COMMUNITY ENGAGEMENT IN PROTECTION AND RESTORATION PLANNING IN COASTAL LOUISIANA

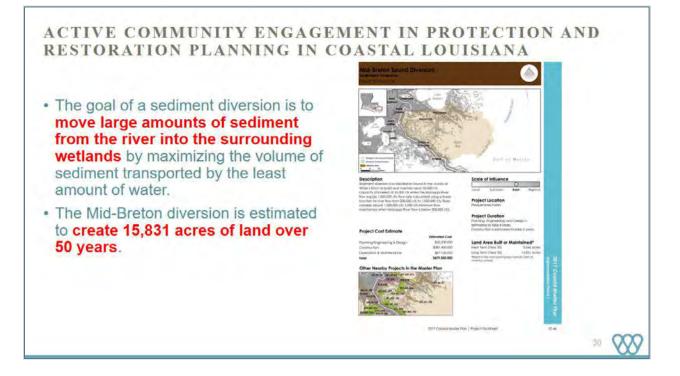
When community members are not actively engaged in coastal research, knowledge controversies may result due to:

- A disconnect between local and traditional knowledge and the hydrological and hydraulic science that underpins much of coastal management.
- The inadequacy of policies and the knowledge claims on which they rely resulting from a failure to consult those who live in impacted areas
   (Whatmore, 2009)

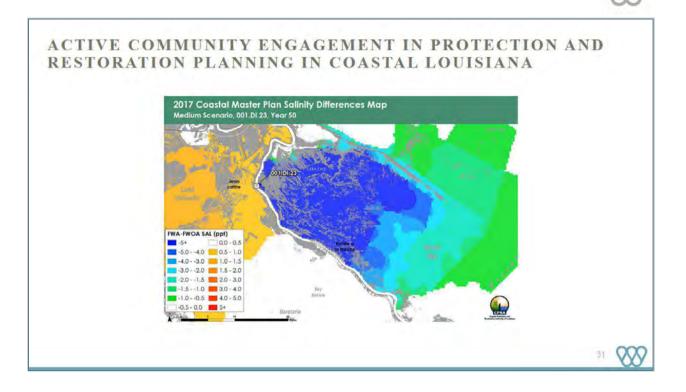


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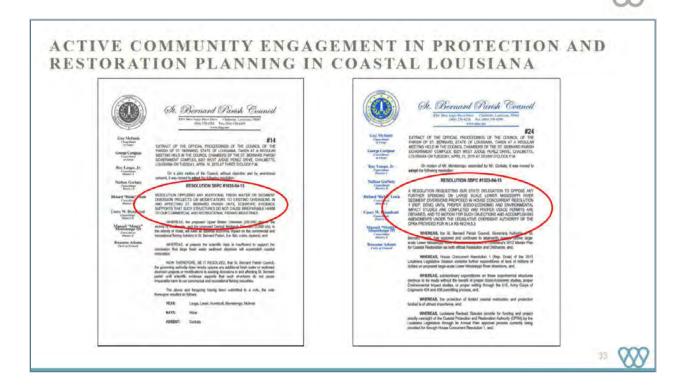
External Coordination and Communication of Engineering with Nature® Program-Funded Projects to The Water Institute





"I would think the only thing that would make them leave is if they can definitely not make a living shrimping, oystering, crabbing... Them being not able to make a living would be probably the only thing. Because we've seen people's houses be devastated and ... they still rebuilt."

Terrebonne Parish resident, July 2018



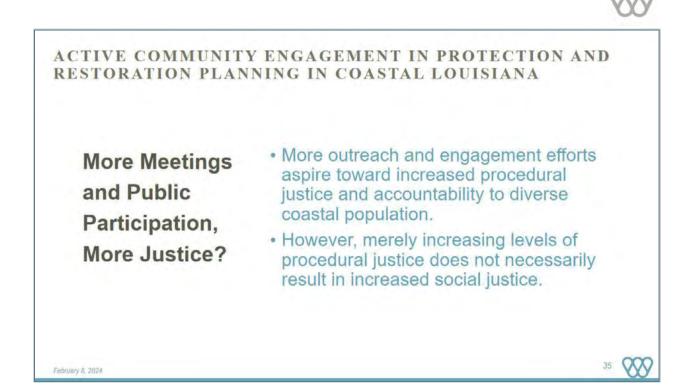
### **Procedural Justice**

The concept of procedural justice shifts the focus from the actual distribution of the costs and benefits of coastal restoration projects to the fairness of the process by which these costs and benefits are allocated and decisions are made



February 8, 2024

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Incorporating Local and Traditional Knowledge

In the fall of 2019, The Water Institute convened an **Environmental Competency Group** to codesign a protection and restoration project that would maximize community resilience using **20 million cubic yards of sediment suitable for wetland creation** expected to be dredged from Bayou Lafourche near Port Fourchon, Louisiana.



February 8, 2024

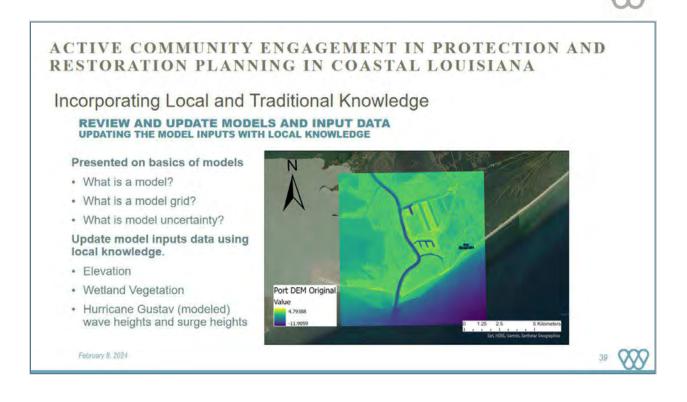
### ACTIVE COMMUNITY ENGAGEMENT IN PROTECTION AND RESTORATION PLANNING IN COASTAL LOUISIANA

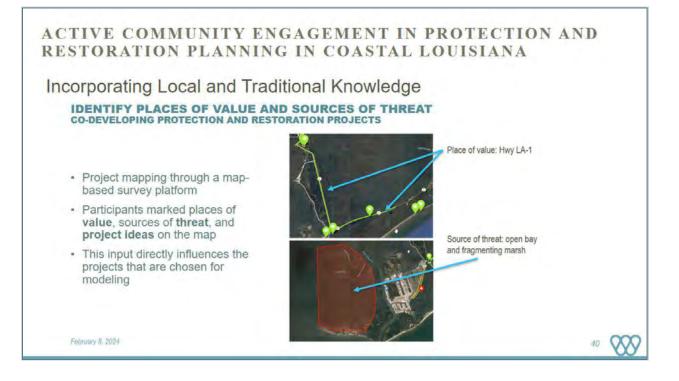
### Incorporating Local and Traditional Knowledge

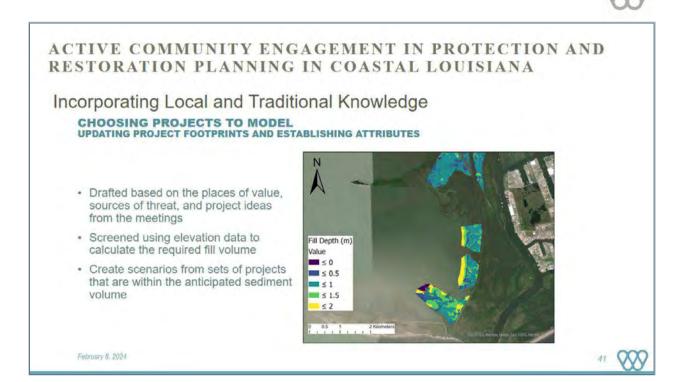
- Environmental Competency Group members include:
  - · Greater Lafourche Port Commission & tenants
  - · Nearby residents
  - Commercial and charter fishermen
  - Camp owners
  - · Louisiana Dept of Wildlife and Fisheries
  - Louisiana Sea Grant
  - · Geologists, Ecologists, and Modelers
- Social science methodology:
  - Local Knowledge Mapping: incorporating community knowledge into model inputs
  - Participatory Modeling: designing restoration projects for community priorities
  - Social Return on Investment: understanding the social values of projects
- Meeting 1: introductions

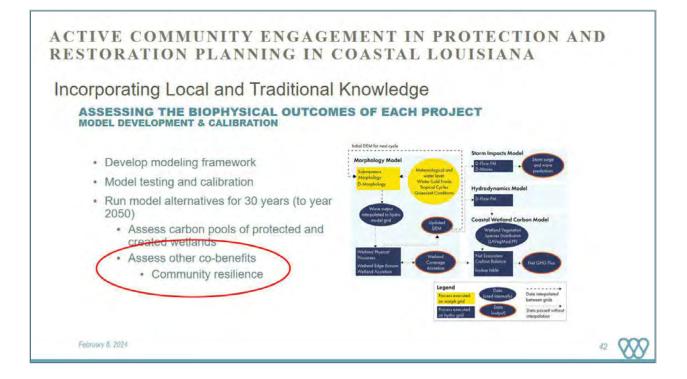
 Photo from ECG Meeting 1 (February 2020)

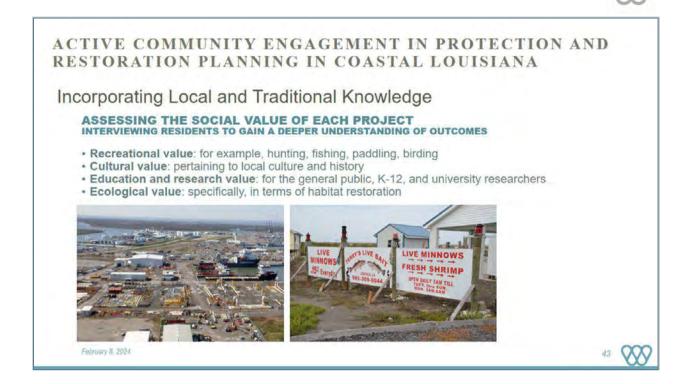
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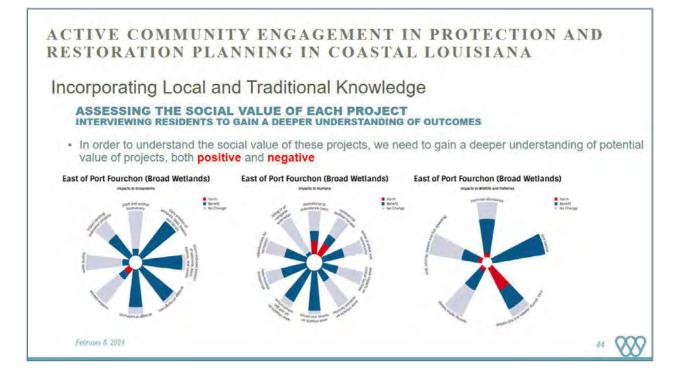


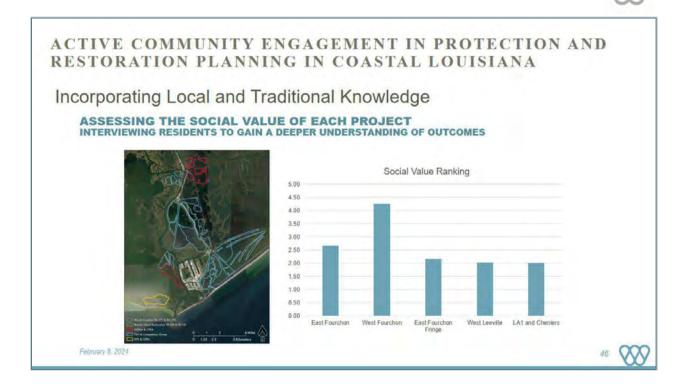


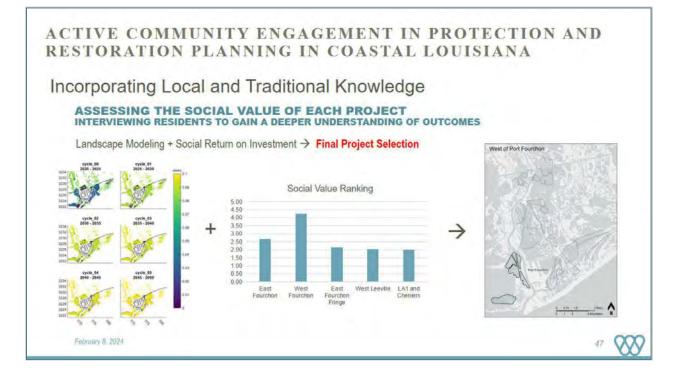












#### CONCLUSIONS

- Integrate local knowledge with technical knowledge to better understand the linkages of environmental change, social vulnerability, and community resilience
- Ensuring that key stakeholders are identified and consulted early and often in the planning process will build trust and allow decision-makers to identify the most effective and socially just courses of action
- Community engagement is integral to defining both the specific objectives and variables needed to assess project impacts.

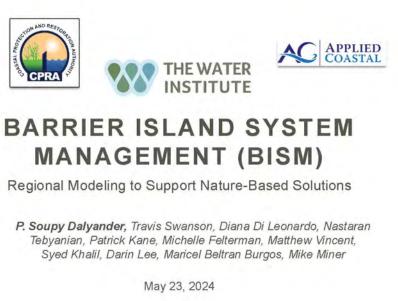


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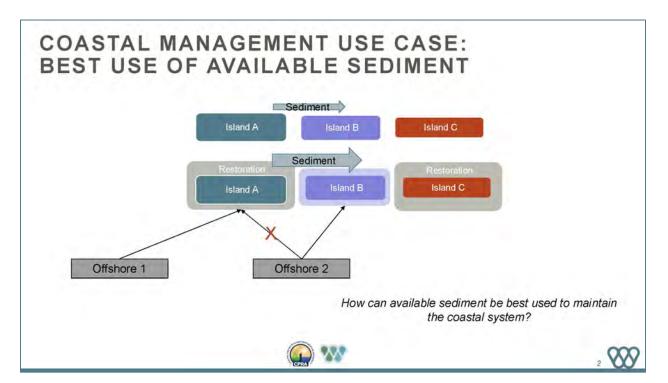
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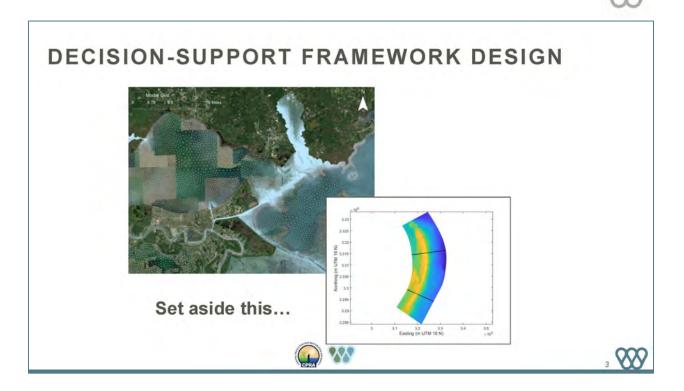
# APPENDIX B. DALYANDER N-EWN SYMPOSIUM PRESENTATION

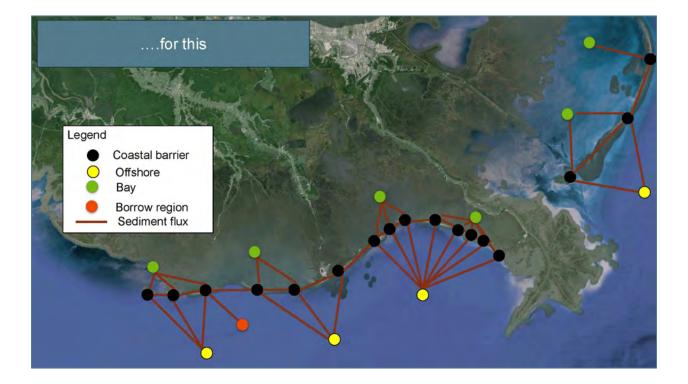


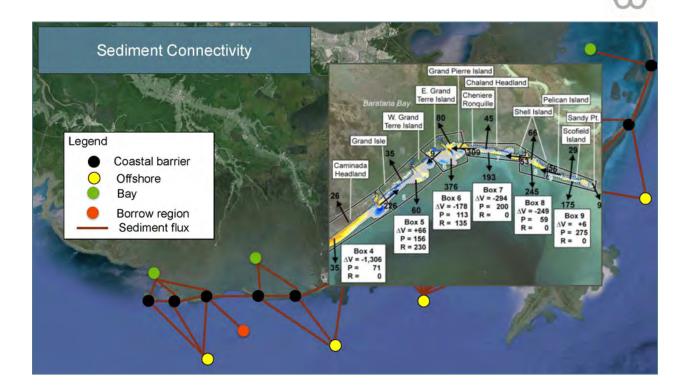


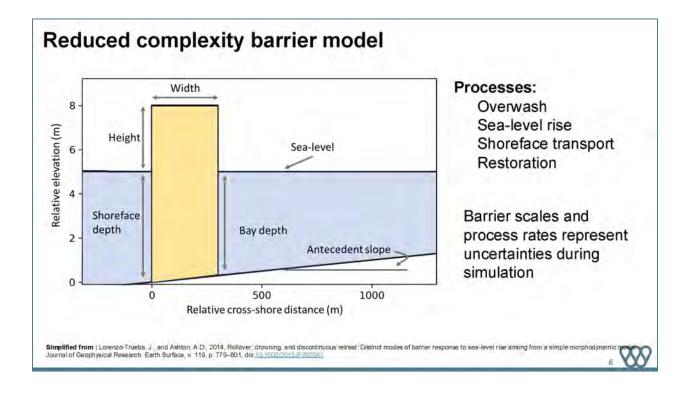
Project supported by the Louisiana Trustee Implementation Group

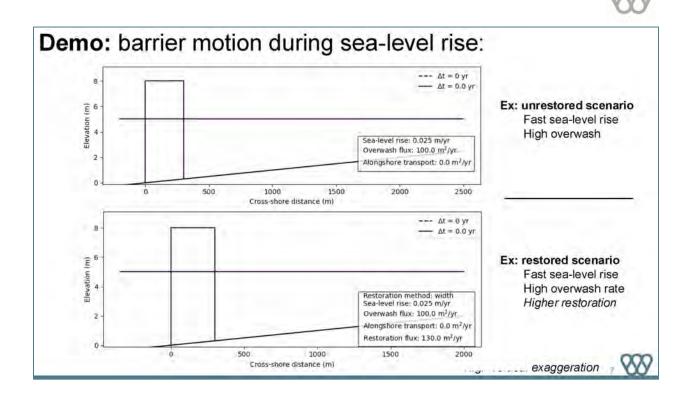


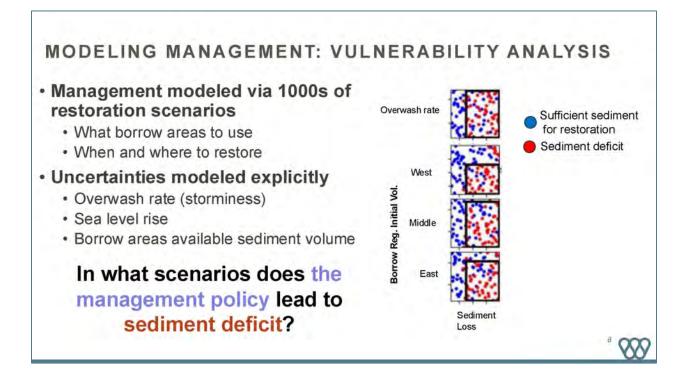














## BONUS PERSPECTIVE

- Institute Project with USACE EWN Program: Accelerating Integration of Natural and Nature-Based Features (NNBF) into USACE Civil Works Projects
  - · Identified Challenges & Opportunities to Nature-Based Solutions
  - · Developed Strategic Framework for Acceleration
- Results relevant to hydro, wave, sed transport modeling. NNBF can support "multiple lines of defense", mitigation of high frequency flooding, sacrificial features, but need:
  - · Information quantifying performance, risk
  - Tools compatible with USACE workflows (certified planning tools, approved E&D models, executable in study timelines)

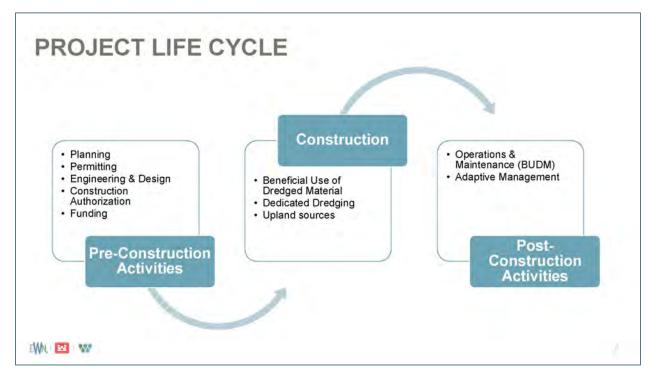
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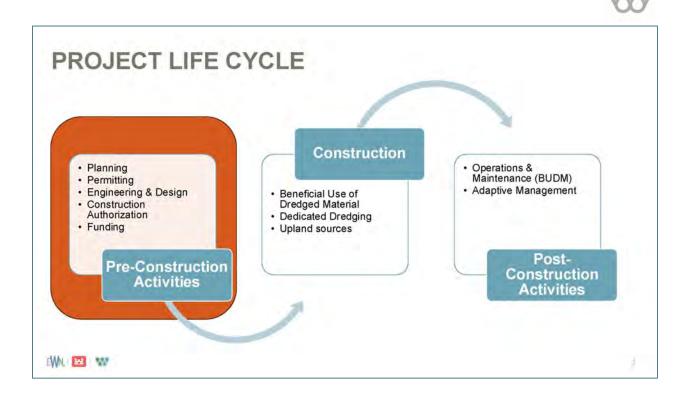
Pilot and templar projects

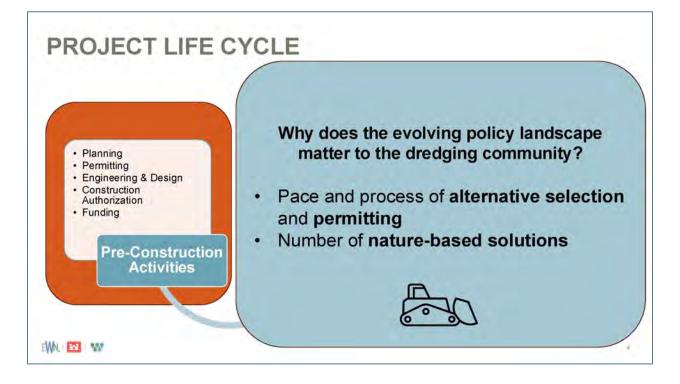


### APPENDIX C. DALYANDER WEDA CONFERENCE PANEL PRESENTATION

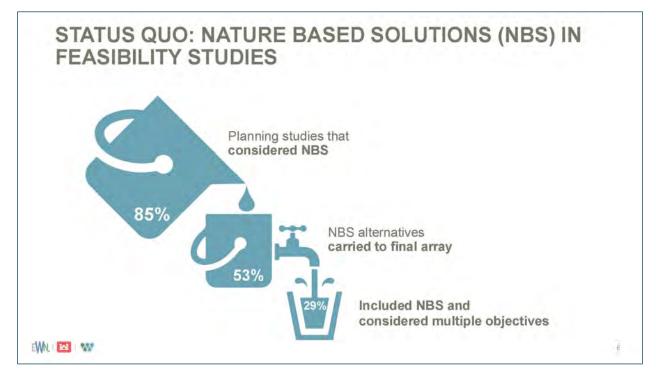




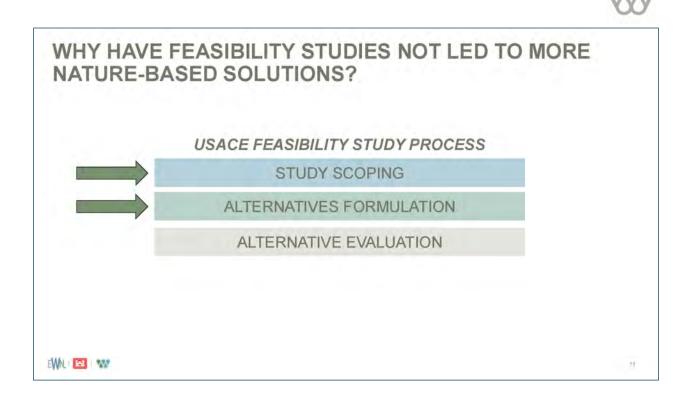


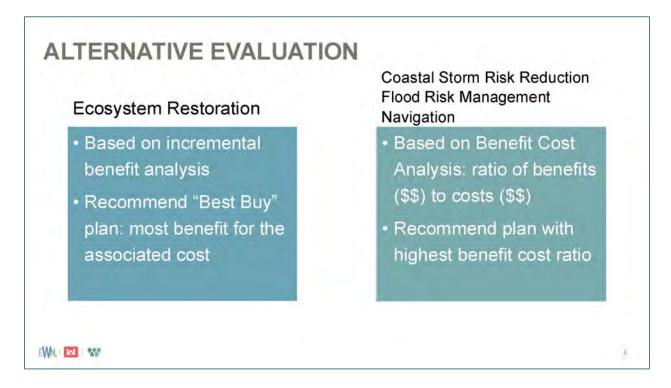






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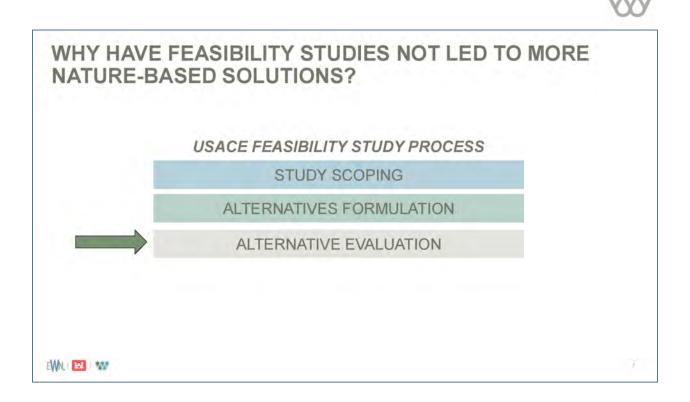


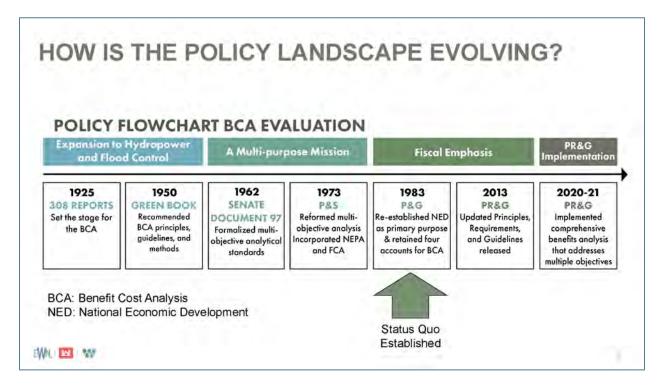


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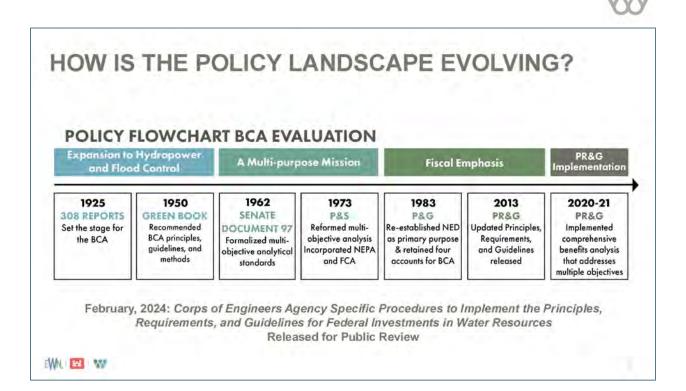


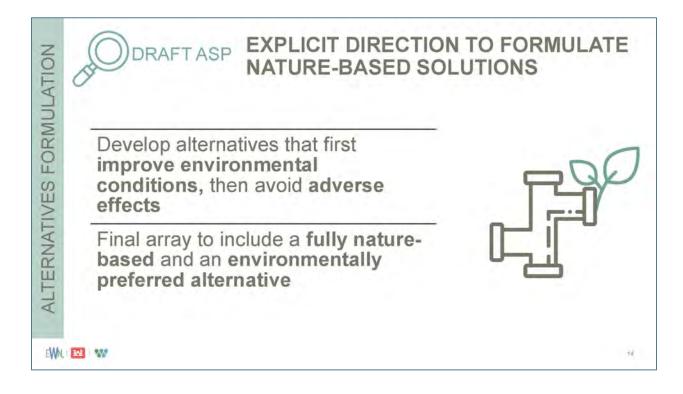




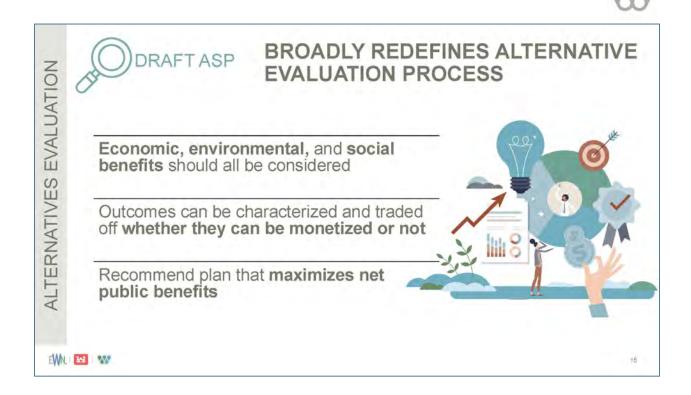


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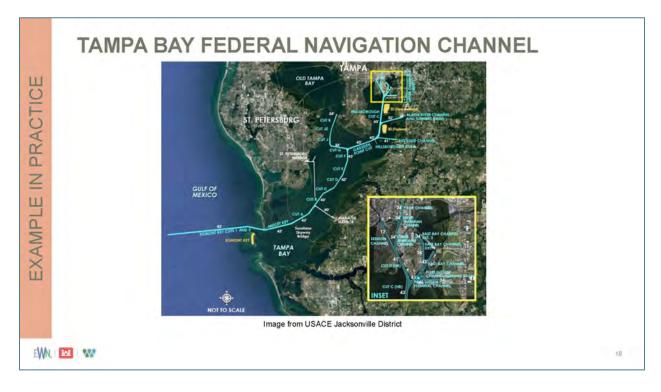


C-24



PROCESS UPDATES	DRAFT ASP EXTERNAL ENGAGEMENT AND PERMITTING	
	Integration of NEPA and the updated planning process as much as possible	-
	Early and frequent engagement of other state and Federal agencies	
EWN.		16



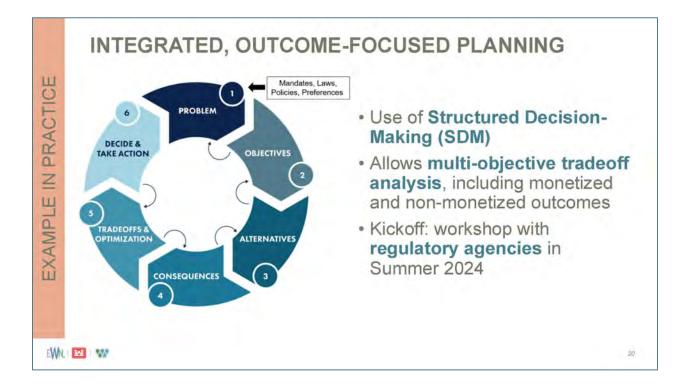


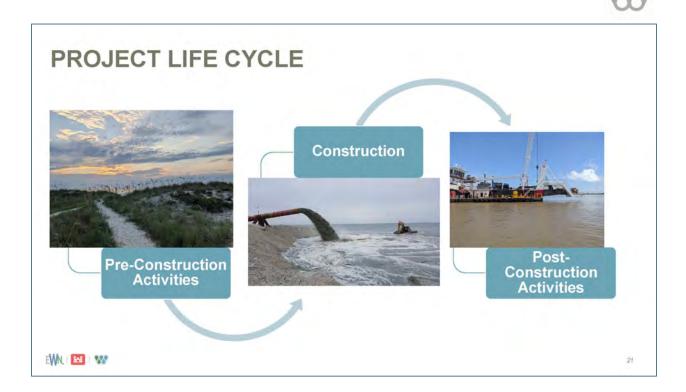
## NATURE BASED SOLUTIONS AT MACDILL AFB



- · Infill on the shallow shelf
- Restore longshore bar system
- Construction of barrier islands

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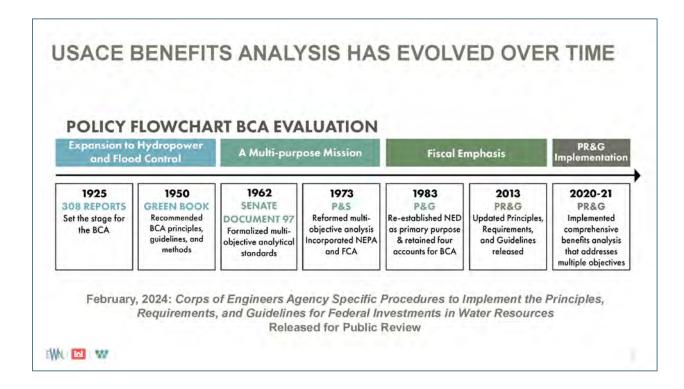


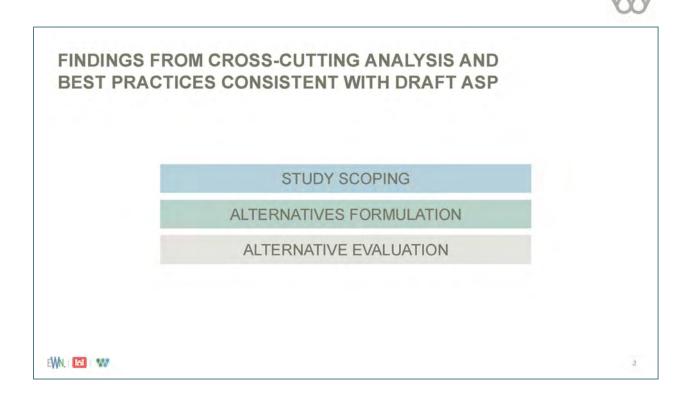
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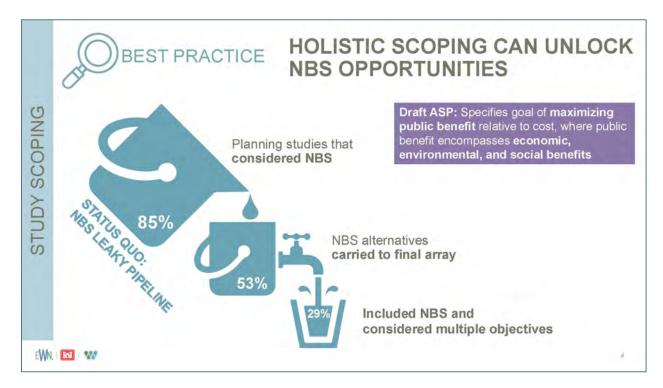


## APPENDIX D. DALYANDER WEDA CONFERENCE SHORT COURSE PRESENTATION

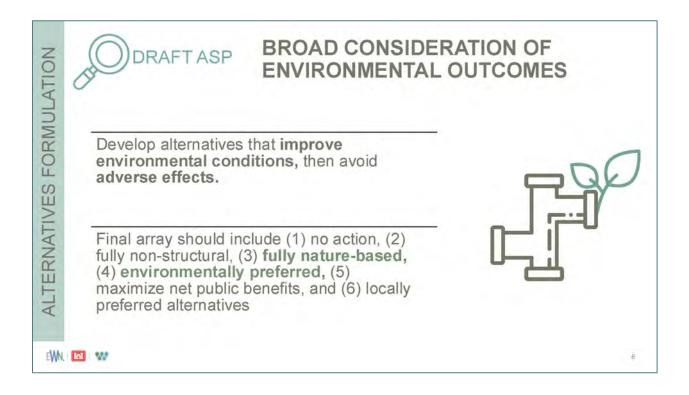


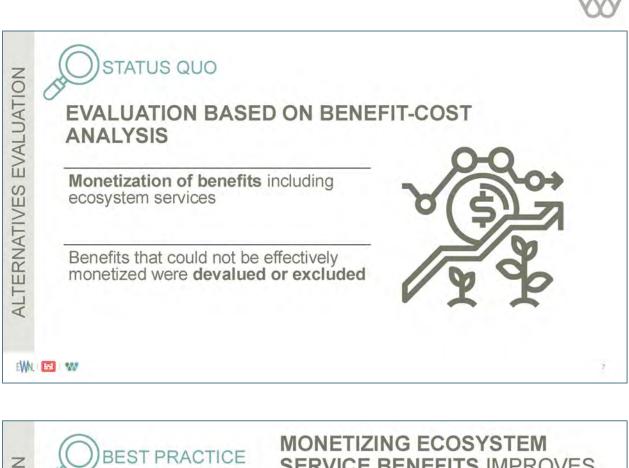


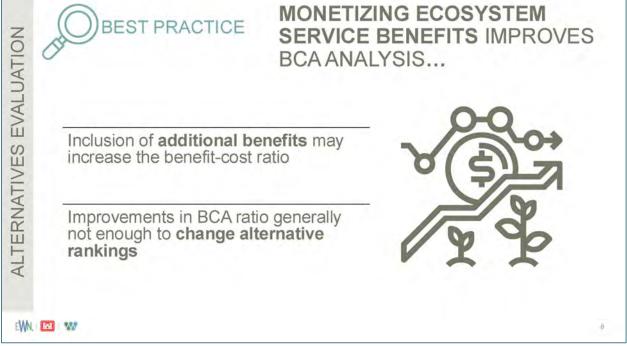


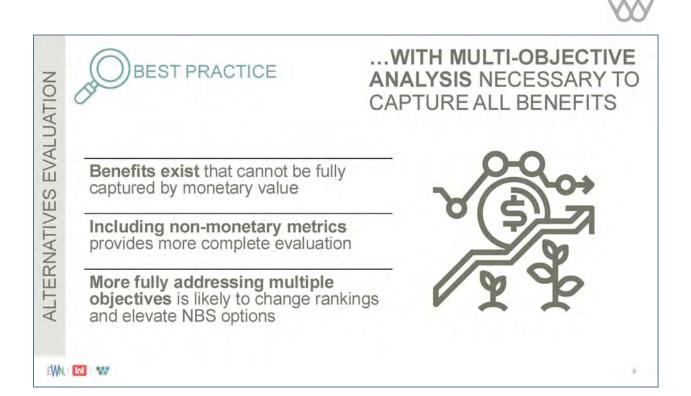


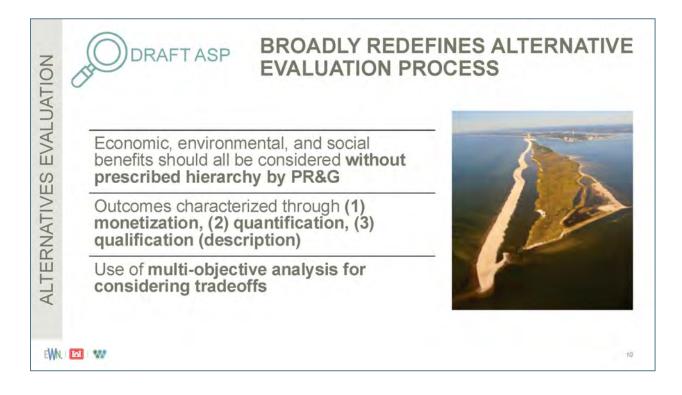


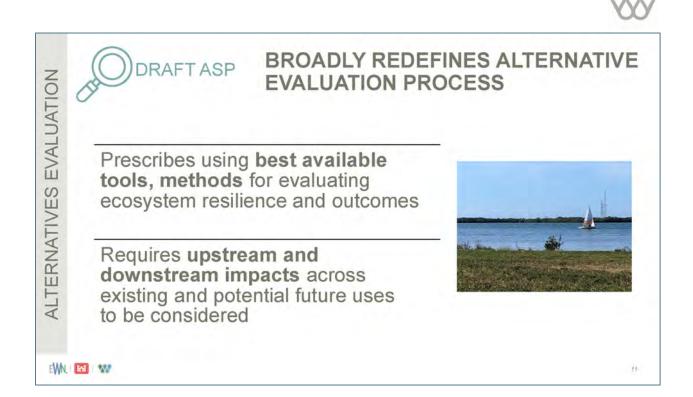


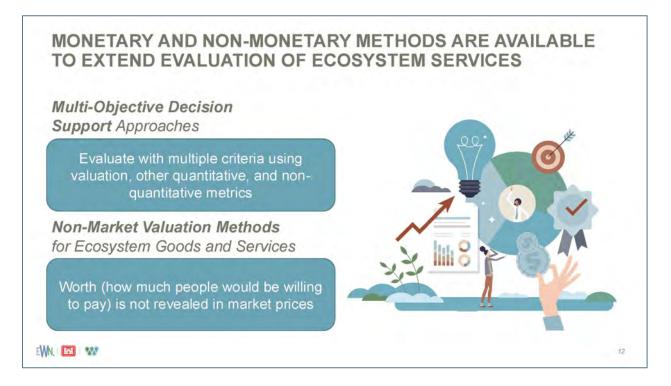






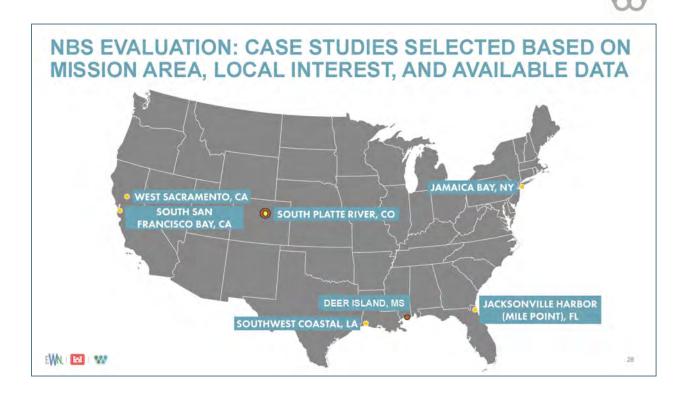














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